# REPORT OF THE AUDIT OF THE WOLFE COUNTY SHERIFF'S SETTLEMENT - 2004 TAXES

**April 30, 2005** 



### CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

## AUDIT EXAMINATION OF THE WOLFE COUNTY SHERIFF'S SETTLEMENT - 2004 TAXES

#### **April 30, 2005**

The Auditor of Public Accounts has completed the audit of the Sheriff's Settlement - 2004 Taxes for Wolfe County Sheriff as of April 30, 2005. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

#### **Financial Condition:**

The Sheriff collected taxes of \$1,062,180 for the districts for 2004 taxes, retaining commissions of \$44,459 to operate the Sheriff's office. The Sheriff distributed taxes of \$1,017,281 to the districts for 2004 Taxes. No taxes are due to the districts from the Sheriff and no refunds are due to the Sheriff from the taxing districts.

#### **Report Comment:**

• The Sheriff's Office Lacks Adequate Segregation Of Duties

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities.

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To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robbie Rudolph, Secretary
Finance and Administration Cabinet
Honorable Raymond Hurst, Wolfe County Judge/Executive
Honorable Henry V. Dunn, Wolfe County Sheriff
Members of the Wolfe County Fiscal Court

#### Independent Auditor's Report

We have audited the Wolfe County Sheriff's Settlement - 2004 Taxes as of April 30, 2005. This tax settlement is the responsibility of the Wolfe County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Sheriff's Tax Settlements issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the Wolfe County Sheriff's taxes charged, credited, and paid as of April 30, 2005, in conformity with the modified cash basis of accounting.



To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robbie Rudolph, Secretary
Finance and Administration Cabinet
Honorable Raymond Hurst, Wolfe County Judge/Executive
Honorable Henry V. Dunn, Wolfe County Sheriff
Members of the Wolfe County Fiscal Court

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated August 30, 2005, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing</u> Standards and should be considered in assessing the results of our audit.

Based on the results of our audit, we present the accompanying comment and recommendation, included herein, which discusses the following report comment:

• The Sheriff's Office Lacks Adequate Segregation Of Duties

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Audit fieldwork completed - August 30, 2005

#### WOLFE COUNTY HENRY V. DUNN, COUNTY SHERIFF SHERIFF'S SETTLEMENT - 2004 TAXES

#### April 30, 2005

#### Special

Charges	Cou	inty Taxes	Tax	king Districts	Scł	nool Taxes	Sta	ite Taxes
Real Estate	\$	80,305	\$	222,609	\$	425,143	\$	154,705
Tangible Personal Property		4,978		12,642		20,363		20,894
Intangible Personal Property								3,920
Fire Protection		2,834						
Franchise Corporation		16,669		42,527		69,796		
Oil and Gas Property Taxes		3,486		9,664		18,456		6,716
Bank Franchises		10,305						
Penalties		856		2,301		4,381		1,652
Adjusted to Sheriff's Receipt		(165)		42		68		(11)
Gross Chargeable to Sheriff	\$	119,268	\$	289,785	\$	538,207	\$	187,876
Credits								
Exonerations	\$	1,049	\$	2,906	\$	5,548	\$	2,031
Discounts		1,505		3,468		6,564		2,676
Delinquents:		,		,		,		,
Real Estate		4,315		11,808		22,551		8,206
Tangible Personal Property		25		66		106		132
Total Cua dita	¢	6 904	¢	10 240	ď	24.760	¢	12 045
Total Credits	\$	6,894	_\$_	18,248	\$	34,769	\$	13,045
Taxes Collected	\$	112,374	\$	271,537	\$	503,438	\$	174,831
Less: Commissions *		5,063		11,540		20,138		7,718
Taxes Due	\$	107,311	\$	259,997	\$	483,300	\$	167,113
Taxes Paid	Ψ	107,274	4	259,905	Ψ	483,117	Ψ	166,985
Refunds (Current and Prior Year)		37		92		183		128
(Current und 1 not 1 cur)			-			103		120
Due Districts								
as of Completion of Fieldwork	\$	0	\$	0	\$	0	\$	0

#### \* Commissions:

10% on \$ 10,000 4.25% on \$ 548,742 4% on \$ 503,438

#### WOLFE COUNTY NOTES TO FINANCIAL STATEMENT

April 30, 2005

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

The Sheriff's office tax collection duties are limited to acting as an agent for assessed property owners and taxing districts. A fund is used to account for the collection and distribution of taxes. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

#### B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting. Basis of accounting refers to when charges, credits, and taxes paid are reported in the settlement statement. It relates to the timing of measurements regardless of the measurement focus.

Charges are sources of revenue which are recognized in the tax period in which they become available and measurable. Credits are reductions of revenue which are recognized when there is proper authorization. Taxes paid are uses of revenue which are recognized when distributions are made to the taxing districts and others.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 2. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met, and as of April 30, 2005, the Sheriff's deposits were fully insured or collateralized at a 100% level with collateral of pledged securities held by the Sheriff's agent in the Sheriff's name.

WOLFE COUNTY NOTES TO FINANCIAL STATEMENT April 30, 2005 (Continued)

#### Note 3. Tax Collection Period

The real and personal property tax assessments were levied as of January 1, 2004. Property taxes were billed to finance governmental services for the year ended June 30, 2005. Liens are effective when the tax bills become delinquent. The collection period for these assessments was October 25, 2004 through April 30, 2005.

#### Note 4. Interest Income

The Wolfe County Sheriff earned \$285 as interest income on 2004 taxes. The Sheriff distributed the appropriate amount to the school district as required by statute, and the remainder will be used to operate the Sheriff's office.

Note 5. Sheriff's 10% Add-On Fee

The Wolfe County Sheriff collected \$7,331 of 10% add-on fees allowed by KRS 134.430(3). This amount will be used to operate the Sheriff's office.

Note 6. Advertising Costs And Fees

The Wolfe County Sheriff collected \$375 of advertising costs and \$820 of advertising fees allowed by KRS 424.330(1) and KRS 134.440(2). The Sheriff distributed the advertising costs to the county as required by statute, and the advertising fees will be used to operate the Sheriff's office.





#### WOLFE COUNTY HENRY V. DUNN, COUNTY SHERIFF COMMENT AND RECOMMENDATION

As of April 30, 2005

#### INTERNAL CONTROL - REPORTABLE CONDITION AND MATERIAL WEAKNESS:

#### The Sheriff's Office Lacks Adequate Segregation Of Duties

The Sheriff's Office has a lack of segregation of duties. Due to the entity's diversity of operations, small size and budget restrictions, the official has limited options for establishing an adequate segregation of duties. We recommend that the following compensating controls be implemented to offset this internal control weakness:

- The Sheriff should periodically compare a daily tax deposit to the daily tax collection report and then compare the daily tax collection report to the receipts ledger. Any differences should be reconciled. He should document this by initialing the bank deposit, daily tax collection report, and receipts ledger.
- The Sheriff should compare the monthly tax reports to the monthly totals on the receipts and disbursements ledgers for accuracy. Any differences should be reconciled. The Sheriff should document this by initialing the monthly tax reports.
- The Sheriff should periodically compare the monthly tax reports to the checks written. The Sheriff should document this by initialing the tax reports.
- The Sheriff should periodically compare bank reconciliations to the bank balance in the checkbook. Any differences should be reconciled. The Sheriff should document this by initialing the bank reconciliation and the bank valance in the checkbook.
- The Sheriff should mail or deliver tax payments to the districts.
- The Sheriff should sign all checks.

Sheriff's Response:

None

#### PRIOR YEAR:

In the prior year audit it was reported that the Sheriff's office had a lack of segregation of duties. This has not been corrected, and the lack of segregation of duties has been reported as a reportable condition and a material weakness in the current year audit.



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



### CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Raymond Hurst, Wolfe County Judge/Executive Honorable Henry V. Dunn, Wolfe County Sheriff Members of the Wolfe County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the Wolfe County Sheriff's Settlement - 2004 Taxes as of April 30, 2005, and have issued our report thereon dated August 30, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Wolfe County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide an opinion on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the entity's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statement. The reportable condition is described in the accompanying comment and recommendation.

#### • The Sheriff's Office Lacks Adequate Segregation Of Duties

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe that the reportable condition described above is a material weakness.



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Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Wolfe County Sheriff's Settlement - 2004 Taxes as of April 30, 2005 is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management and the Kentucky Governor's Office for Local Development and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

Audit fieldwork completed - August 30, 2005